











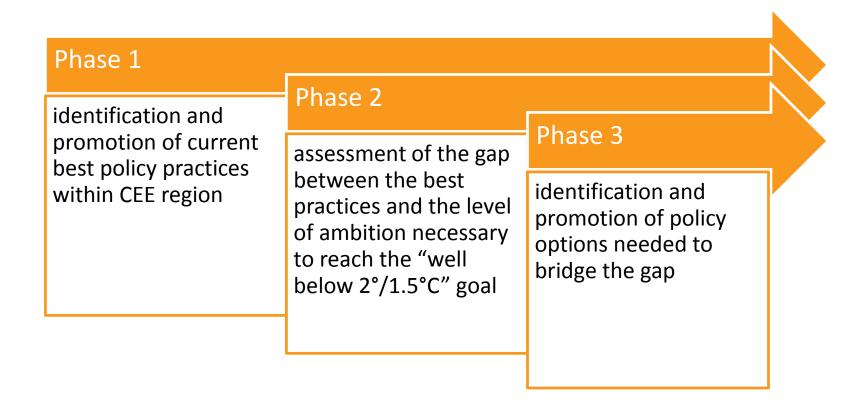
CEE CLIMATE POLICY FRONTIER

Overview of current state and good practices in climate action in transport and building sectors in the CEE region

Aleksander Śniegocki WiseEuropa

ABOUT THE PROJECT

CEE Climate Policy Frontier – focus on 1) regional good practices and knowledge exchange; 2) developing regional community of policymakers, experts and stakeholders working on concrete policy solutions



PROJECT PARTNERS



Project coordinator, working on Visegrad group cluster, leading assessment of the current policy frontier



Working on Romania + Bulgaria cluster, supporting assessment of current policy frontier



Leading assessment of the policy option beyond the frontier, supporting stakeholder engagement across the region



Assessment of the gap between the current frontier and Paris

Agreement goals

Parallel sessions

Overview of assessment results – current CEE Frontier

Electromobility

Energy Efficiency in Buildings

Cleaner Public and
Private Vehicle Fleets

Sustainable Heating for Buildings

Summary of the working groups discussions

First results of the Paris Agreement compatibility assessment and outlook to the next steps

Current CEE Frontier – methodological approach

Sectors: passenger transport and residential buildings Countries: Poland, Czechia, Slovakia, Hungary, Romania and Bulgaria

Indicator analysis – identifying best performer in the region

Eurostat data

Sectoral databases



Good policy practice identification and description

Standarised assessment framework

Inputs by national experts



Good practice applicability assessments across the region

Inputs by national experts

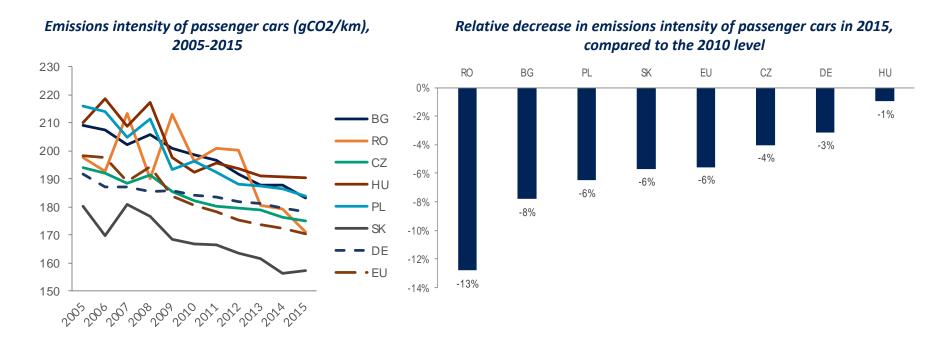
Feedback during regional workshop

Transport policy

Emissions intensity of passenger cars

DECLINE IN EMISSION INTENSITY OF PASSENGER CARS (G OF CO2/KM) SINCE 2010

- Czech Republic has performed quite similarly to the EU average in terms of this indicator, while Slovakia has outperformed all countries considered in terms of absolute value of passenger cars' emissions intensity in each year between 2005 and 2015.
- Taking the 5-years relative decline indicator of 13% into account, Romania is the best performer in terms
 of emissions intensity of passenger cars.



Source: WiseEuropa based on JRC IDEES data



ROMANIA: "RABLA" PROGRAM (CAR SCRAPPAGE SCHEME)



Name of the regulation: "Rabla" program (car scrappage scheme)

Category: Subsidy

Timeframe: ongoing

- The objective of the program is to encourage the removal of the oldest and highest polluting vehicles from the fleet, and the purchase of new, less polluting models.
- In total, the budget for the "Rabla program" between 2005-2019 amounts to almost 3.5 billion RON (750 million EUR). The program is financed through earmarked environment taxes and transfers from the state budget, and its total budget is administered by the Environment Fund Agency AFM.
- Program beneficiaries consist of individual car purchasers (since 2005) and companies (since 2010).



ROMANIA: "RABLA" PROGRAM (CAR SCRAPPAGE SCHEME)

RESULTS AND IMPACTS

The "Rabla" program has helped scrap almost 600,000 ageing and high-polluting vehicles and subsidized the purchase of around 357,000 more efficient vehicles

The program "peaked" in 2010, with almost 190,000 cars scrapped, and has since fallen to much lower levels (20-30,000 yearly), though it is expected to pick up again in 2019.

The sales of electric vehicles reached 3% of the sales of new cars.

The Rabla Plus program has stimulated the acceleration of electric vehicles sales in 2018, where consumers bought 370 pure electric cars and 97 plug-in hybrid cars under the scheme.



ROMANIA: "RABLA" PROGRAM (CAR SCRAPPAGE SCHEME)

SUCCESS FACTORS



Relative predictability and longterm functioning of the programme



Gradual approach to the programme design and implementation, allowing for response to changes in market conditions

CHALLENGES



The annual approval of the budget creates uncertainties as to the availability and scale of support for the consecutive year



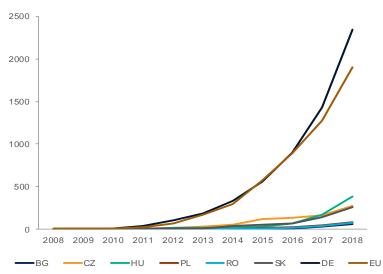
Providing enough funds to support the deployment of low-emission vehicles on the larger scale

Electric vehicles fleet

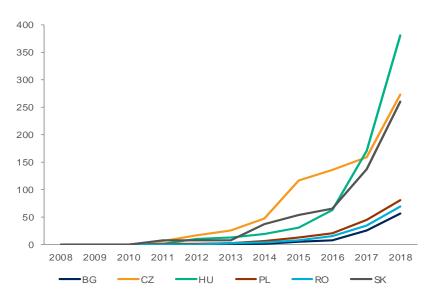
SHARE OF ELECTRIC CARS IN TOTAL SALES IN 2018

- In the CEE region, the country with **the most active electric passenger vehicles market is Hungary**. Its share of e-cars in new registrations in 2018 was 1.4%, which is undoubtedly the best score in the region the second best performer is Bulgaria with half of that share (at 0.7%).
- The electric passenger cars market in the CEE region is **less developed than it is in the EU in general**. When taking the number of operating electric cars into consideration, the best score in the region Hungary's 381 vehicles per million people is still 5 times lower than EU average.

Electric cars stock per million people in the CEE region, Germany and the EU, 2008-18



Electric cars per million people in the CEE region, 2008-18





HUNGARY: JEDLIK ÁNYOS ACTION PLAN OF 2015 (JÁT)



Name of the regulation: Jedlik Ányos Action Plan of 2015 (JÁT)

Category: legislative/informative, legislative/normative, fiscal, infrastructure

Timeframe: ongoing

- Both individuals and businesses may apply for the EV-purchase subsidy grant and by virtue of receiving the green number plate, they are all automatically eligible in the other tax benefits and fee waivers.
- The government used EU ETS auction revenues for funding up to 500 charging points with a total of c.a. 4 million EUR.
- The grants of 20% to purchase a new BEV (up to a maximum of 4700 EUR) amounts to an additional circa 15 million EUR.
- In 2015, the government supported the purchase of 20 EV buses by the city of Budapest with 12.2 million EUR.



HUNGARY: JEDLIK ÁNYOS ACTION PLAN OF 2015 (JÁT)

RESULTS AND IMPACTS

As the JÁT itself is not available to the public, it is not possible to evaluate whether the programme has met its objectives.

According to press reports it appears that since 2016, cca EUR 16.5 M has been made available for vehicle subsidies and the purchase of about 1200 cars.

Resolution No. 1487/2015 contributed to the development of charging network: 7 EVs per charging stations – better result than the overall EU rate of 8 cars per charging points.

However, the most visible outcome of the Jedlik Plan is the spreading of green number plates for electric vehicles

As a result of resolution No. 1487/2015 8500 EVs and hybrids (among them 3700 BEVs) were eligible for a green number plate in 2018.



HUNGARY: JEDLIK ÁNYOS ACTION PLAN OF 2015 (JÁT)

SUCCESS FACTORS



Generous subsidies



Active and positive communication by the government about programme



Additional benefits such as free parking and charging at public charging stations

CHALLENGES



Technical implementation challenges



Long-term funding unclear, as subsidies are to be limited eventually



Lack of dense EV charging networks

Electric bus fleet

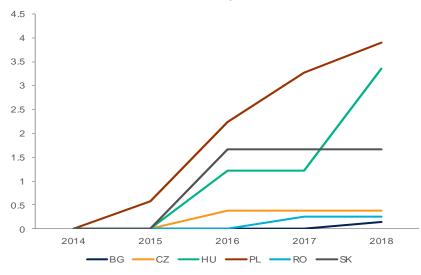
ELECTRIC BUS FLEET PER CAPITA IN 2018

- The first electric buses in operation were introduced in the CEE region in 2015 in Poland. Since then, **Poland has the biggest fleet** both in absolute terms and adjusted for population.
- At the current rate of developing the e-bus fleet, Poland is likely to reach or surpass the EU average in the upcoming years.
- Compared to the EU average though, the entire CEE region is lagging behind the number of electric buses in operation in Bulgaria in 2018 was 29 times lower than in EU and in Romania, Czechia and Slovakia respectively 16, 11 and 2.5 times lower.
- Hungary with a 3.4 e-buses per million inhabitants is the second best performer in the CEE region. Slovakia, with 1.7 e-buses per million inhabitants in 2018, has less than a half of the number in Hungary or Poland, but at the same time performs substantially better than Czech Republic, Romania and Bulgaria.

Number of electric buses in operation per million capita, 2018

4.5 4 - BU 2018 3.5 - 3 - 2.5 - 2 - DE 2018 1.5 - 1 - 0.5 - 0 BG RO CZ SK HU PL

Number of electric buses adjusted for population (per million inhabitants), 2014-2018



Source: WiseEuropa based on EAFO and Eurostat data

POLAND: ROLLOUT OF ELECTRIC PUBLIC TRANSPORTATION BUS FLEETS



Name of the regulation: Rollout of electric public transportation bus fleets

Category: financial

Timeframe: ongoing

- E-mobility is regarded by the Polish government as one of the key focus areas of economic development in the country.
- The objective set in the "Act for Electromobility" requires for all communities over 50 000 inhabitants to have at least 30% of their public transport bus fleets emissions-free by 2028.
- The policy is addressed to city halls and local public transport providers.
- Budget: 2 704 921 948 EUR until 2023 funded by the Infrastructure and Environment Programme within the European Cohesion Fund for projects concerning development of low-emissions public transport in municipalities in Poland. The EU funds can cover up to 85% of the eligible costs of an investment.
- On the national level, the National Fund for Environmental Protection and Water Management has introduced the GEPARD programme in the year 2017, which has a budget of 200 000 000 PLN over 3 years (until 2020).
- The aim of the GEPARD programme is to **develop e-mobility in smaller towns**, as the big projects in cities such as Warsaw or Cracow have been rather successful in obtaining funding on the European level.

POLAND: ROLLOUT OF ELECTRIC PUBLIC TRANSPORTATION BUS FLEETS



RESULTS AND IMPACTS

Deployments of electric bus fleets in numerous Polish municipalities. Currently the biggest bus fleet is in **Warsaw** (30 buses), followed by **Cracow** (26 buses).

In 2014, Poland did not have any electric buses in operation – in 2018 however, the number is already 148.

Increase in the number of public orders - for example, Warsaw already ordered additional 130 electric 18-metre long Solaris buses and Zielona Gora ordered 47 Ursus electric buses.

Further examples include Szczecin, Gdynia and Poznan, all of whom signed subsidies contracts with the GEPARD programme to obtain 6 new electric buses each.

As the manufacturers are gaining market scale thanks to big public orders, the subsequent **price reduction** in the upcoming years is very likely.

POLAND: ROLLOUT OF ELECTRIC PUBLIC TRANSPORTATION BUS FLEETS

SUCCESS FACTORS



Generous international and national funding



Proactive involvement of the strong local manufacturing base combined with the pressure to improve air quality in urban areas

CHALLENGES



Difficulties in estimating the battery lifetime in the buses and associated lifetime costs.

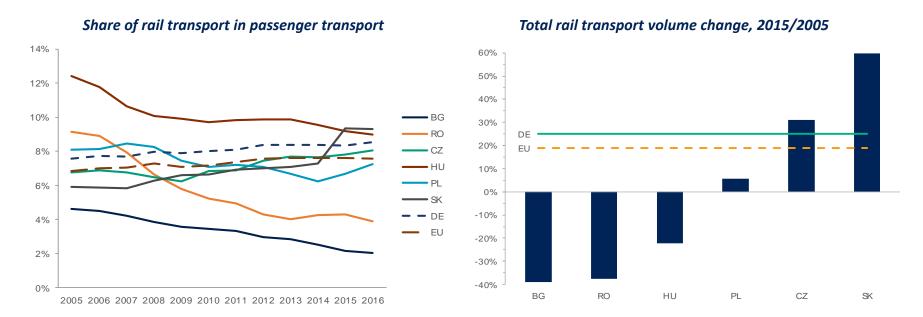


The uncertainty of future electricity prices makes the actual price difference between operating a conventional bus compared to an electric one difficult to estimate

Share of rail transport in passenger transportation

INCREASE IN RAIL TRANSPORT SHARE IN PASSENGER TRANSPORT SINCE 2005

- All CEE countries except for Slovakia and Czech Republic have **decreased** their shares of rail transportation between 2005-2016.
- The indicator value in terms of EU average and for Germany itself **increased**, reflecting the different tendency in this regard Slovakia is indicated as **the best performer** in terms of rail transport share in passenger transport in the years 2005 2016. The total volume of rail transport increased 60% between 2005-2016, and the distance travelled by railways yearly per citizen rose from 406.1 km in 2005 to 629.2 km in 2016 (58% increase).



Source: WiseEuropa based on on DG Move and Eurostat data



SLOVAKIA: MODERNIZATION OF THE RAILWAY SYSTEM



Name of the regulation: Modernization of the railway system

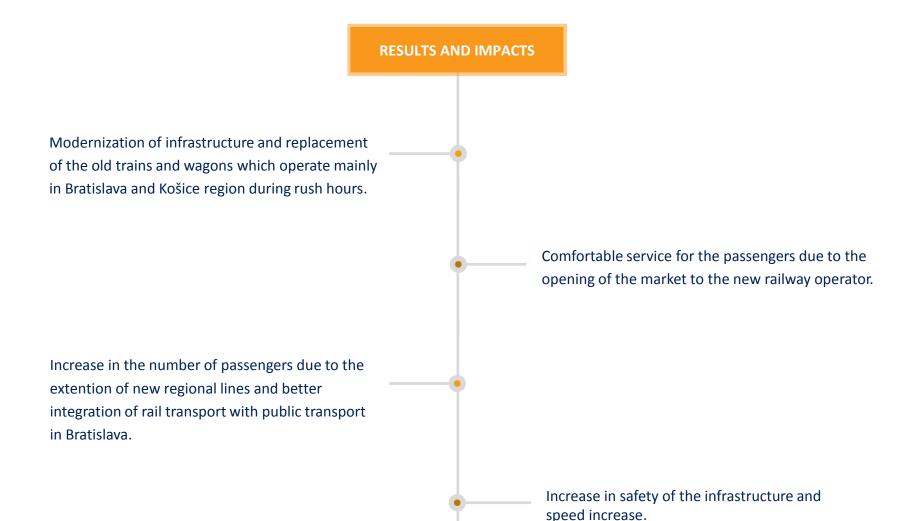
Category: infrastructure

Timeframe: ongoing

- Slovakia has modernised more than 121 km of rails since the accession to the EU.
- The main impact on the increase of passengers had three policy measures: modernisation of the railway system, strengthening regional connectivity and the introduction of zero-fare transport service for children, students and pensioners.
- The policies are addressed to Railways of the Slovak Republic (ŽSR) and Railway Company Slovakia (ZSSK).
- Budget: 1 020 599 283 € funded by Operational Programme Transportation for the modernization of infrastructure and rail fleet were allocated for ŽSR and 88 510 567 € for ZSSK between 2007-2013; For the period 2014-2020 1 185 966 346 € has been allocated for further modernisation of railway infrastructure and rolling stock upgrading for this transport.
- The regional transport to Bratislava was in 2012 opened for **private company** RegioJet due to demand for increase the comfort of the passengers.



SLOVAKIA: MODERNIZATION OF THE RAILWAY SYSTEM





SLOVAKIA: MODERNIZATION OF THE RAILWAY SYSTEM

SUCCESS FACTORS



EU funds for modernisation of the railway infrastructure



The increase of frequency of regional trains during rush hours and the integration with other kinds of urban public transport

CHALLENGES



Lack of harmonisation of public transport timetables between trains and city public transport



Improvements needed due to insufficient capacities of some lines and inadequate equipment of trains and stations

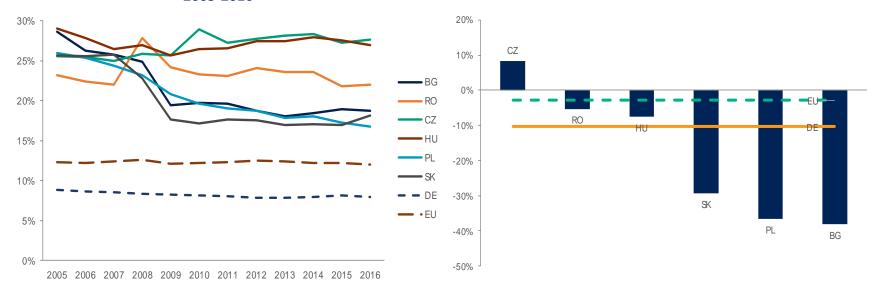
Share of public transportation in passenger land transport

INCREASE IN SHARE OF BUSES, COACHES, TRAM AND METRO IN PASSENGER LAND TRANSPORT SINCE 2005

- Almost all countries considered saw a decrease in the share of public transport in land passenger transportation between 2005 and 2016. The sole exception is Czech Republic which increased it by 8%.
 The biggest reductions 38% and 36% respectively were recorded in Bulgaria and Poland.
- The country leading the region in terms of distance travelled by public transport per capita in 2016 is **Czech Republic** with a register value over 2500 km.



Public transport share change between 2005 and 2016



Source: WiseEuropa based on DG Move data

CZECH REPUBLIC: LAW ON THE PUBLIC SERVICES IN PUBLIC TRANSPORT



Name of the regulation: Zákon o veřejných službách v přepravě cestujících a o změně dalších zákonů

(Law on the public services in public transport)

Category: financial/fiscal/legislative

Timeframe: Ongoing

- The goal of the regulation is to provide public transport connections to all more than 6 200 settlements in Czechia via delegated authority to the 14 regional administrations, offices, and in certain cases coordinators of the integrated public transport.
- The main beneficiaries are residents of the Czech Republic around 10,5 million people, as well as tourist. Children, students, seniors and people with health disabilities are provided with discharge for the long-term tickets.
- To make the market economically viable, the state guarantees so called **retroactive compensations** of proven business losses of individual transportation companies procured via open and transparent tenders.
- The nominal amount of the overall compensations in all 14 regions has increased quite significantly in the last eight years from 4.9 billion Czech crowns in 2009 to 6.8 in 2017.





RESULTS AND IMPACTS

The overall number of passengers in regional bus transport has remained more or less the same since 2005 in spite of the growing number of purchased and owned individual cars.

Thanks to the modernisation of vehicle fleet and remaining subsidies the regional public transport is still able to compete with the individual car transport.

The regional public transport systems all around the country have remained significant actors in the national transport.

SUCCESS FACTORS







Modernisation of the majority of public transport vehicles



Establishing regional administrations and in some cases regional transport coordinators



Geography and population density of the Czech Republic



Partial privatisation of the sector combined with the regulated fares

CZECH REPUBLIC: LAW ON THE PUBLIC SERVICES IN PUBLIC TRANSPORT



CHALLENGES



Growing number of cars



Dependence on regional budgets and economic conditions



Low share of first-class roads and highways

CASE STUDY

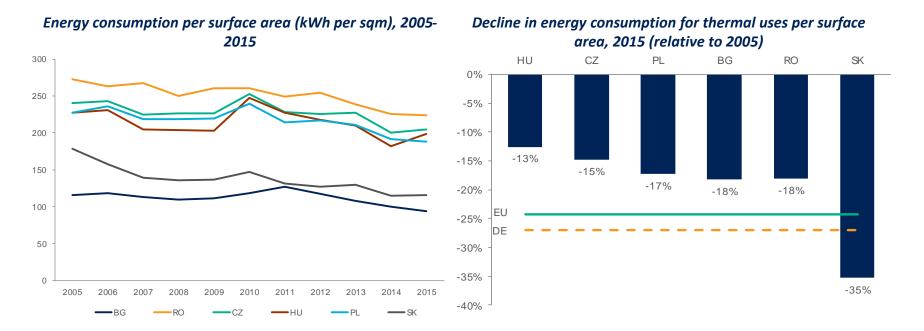
- The regional administration together with the municipality of the city of Olomouc established a coordinator of the Olomouc Regional Integrated public transportation system. The coordinator is responsible for network defining, timetable solution, common fare and transportation directives, controlling, revenues division and marketing.
- Transport accessibility of the Olomouc region is provided by 3582 km of roads, of which only 12.3% are first class roads. There is 601 km of railways in the region. Important rail junctions are in Olomouc and Přerov. The railway network is spread equally all over the Region's territory.
- Civil fares and discounted fares are provided for student and 65+ senior fares, children younger than 2 years travel for free. The relative prices of the tickets are generally several times (2-4x) less expensive than the individual car transport.
- Dense network of the city public transport ensures convenient travel throughout the city of Olomouc. Besides that Olomouc is one of the nation railway station nodes, the regional railway transport as well as the regional bus transport is fully integrated with the city public transport. The public transport provider (DPMO) is fully owned and run by the city itself.

Buildings sector

Energy consumption for thermal uses

DECLINE IN ENERGY CONSUMPTION FOR THERMAL USES PER SURFACE AREA SINCE 2005 (KWH/SQM)

- While Bulgaria showed the lowest value of the indicator in each year between 2005 and 2015, Slovakia improved the most over the 10 years period, going from 195 to 115 kWh per square meter (35% reduction) thus it exceeded the German (-27%) and EU (-24%) reduction rates.
- Except for Bulgaria and Slovakia, which both recorded lower levels of energy consumption for thermal uses per surface area than Germany and the EU average, all other CEE countries showed levels substantially higher.



Source: WiseEuropa based on JRC Idees data



SLOVAKIA: INSULATION/RETROFIT



Name of the regulation: Insulation/retrofit

Category: financial

Timeframe: ongoing

- Slovak State Fund for Housing Development has been created to support not only retrofits of ageing buildings,
 but also their insulation and improvement of their energy efficiency.
- Policy aimed at refurbishing in particular by thermal insulation of buildings and system faults removal has been implemented since 1992.
- The Fund's main tool is an offer of long-term low-interest loans for special purposes of dwellings refurbishment and/or insulation. These loans have often 0% interest in 2017 69,9% of all Fund's loans had 0% interest. The loan can be used to insulate the facade, refurbishment and insulation of the roof and refurbishment of windows and doors.
- The main beneficiaries are households and flat owners represented by building management companies who can benefit from low-interest loans for refurbishment and insulation of their building.
- Between 1996 and 2016, the Fund provided 803 million Euro in loans for both refurbishment and insulation.
 Financing of the Fund is done with own funds, state budget and EU funds. The overall revenues in 2017 were 394 million Euro and total costs of 195 million Euros.



SLOVAKIA: INSULATION/RETROFIT

RESULTS AND IMPACTS

Its is estimated that more than half of residential buildings (apartment buildings, 58,3%) and more than one third of family houses (37,5%) underwent refurbishment by the end of 2016.

Increase in the number of insulated and refurbished blocks of flats during the 1996-2016 contributed to decrease of energy consumption in housing sector and increase of energy efficiency in the whole sector.

The State Housing Policy expects an annual increase of 29 thousand units in residential buildings and 22 thousand family houses to be refurbished in the upcoming years

The buildings sector was the main contributor of energy savings in Slovakia in period 2014-2016 when it altogether contributed to the overal goal of energy consumption decrease with 5 016TJ (out of 9 617 TJ).



SLOVAKIA: INSULATION/RETROFIT

SUCCESS FACTORS





Generous subsidies and preferential loans

Large number of programmes focused on improvement of thermal efficiency of buildings developed by various ministeries and agencies

CHALLENGES





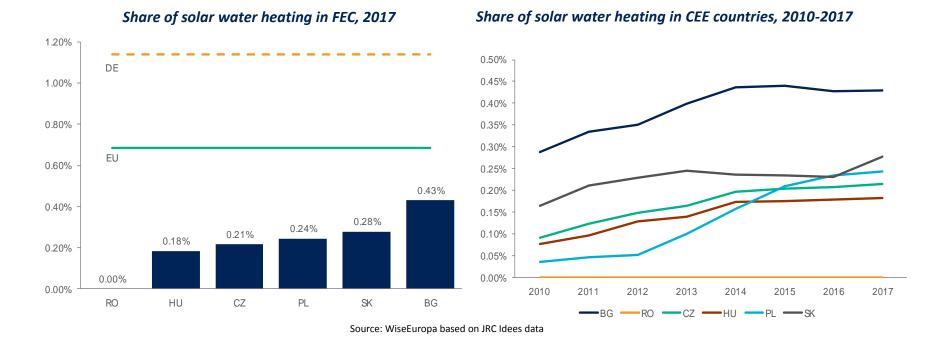
Low-income households do not benefit from increased insulation as they do not fully utilise the heating system in order to save on heating costs

Previous refurbishment and partial insulation decrease the positive effects of insulation on the final energy bill

Increase in share of solar water heating in final energy consumption

INCREASE IN SHARE OF SOLAR WATER HEATING IN FINAL ENERGY CONSUMPTION (EXCL. ELECTRICITY) SINCE 2010

- In terms of the share of solar water heating in final energy consumption in each year between 2010 and 2017, Bulgaria is the best performer in the region. However, when taking into consideration the share's relative increase in this period, **Poland** is the leader with over 600% increase.
- At the beginning of the period considered, Poland had the smallest share of solar water heating in FEC, and Bulgaria had the biggest share (0.29%). Until 2017, Poland surpassed Hungary and Czech Republic, reaching the third spot in the CEE region with a value of 0.24%— after Bulgaria and Slovakia.



POLAND: PROMOTION OF SOLAR COLLECTORS IN HOUSEHOLDS SECTOR



Name of the regulation: Promotion of solar collectors in households sector

Category: financial

Timeframe: completed

- National Fund for Environmental Protection and Water Management (NFOŚiGW) launched program payments to bank loans for purchase and installation of solar collectors. The main problem, addressed by the subsidy program, is the high carbon footprint of households.
- Financial support was granted for the purchasing and assembling of solar collectors for heating of service water and for an additional energy supply for other heat receivers in buildings used for residential purposes.
- The policy has been addressed to natural persons who had the right to take decisions about the residential building, or the right to take decisions about a residential building under construction and to housing communities installing solar collectors on their own multi-family buildings.
- The budget included 104 million EUR to pay grants in the form of loan agreements concluded in the years 2010-2014.

POLAND: PROMOTION OF SOLAR COLLECTORS IN HOUSEHOLDS SECTOR



RESULTS AND IMPACTS

The results of the program overachieved the assumed target. Over **67 thousand** installations were completed, which contributed to reduce approximately **75.1 kt CO2** emission per year for 2010-2014.

According to NFOŚiGW statistics from 2014, within the project 61.4% hard coal, 11.2% electricity, 18.8% natural gas and 8.6% other energy carriers have been replaced by solar energy.

Grants from NFOŚGW contributed to 35% of all installations of solar collectors in Poland.

Significant increase in collector sales - in this terms, Poland was promoted from 9th place in 2009 to 3rd in 2012 among European countries.

Accelerated industry development and emergence of new companies on the market, which contributed to the employment growth in the solar collectors industry.

POLAND: PROMOTION OF SOLAR COLLECTORS IN HOUSEHOLDS SECTOR

SUCCESS FACTORS



Nationwide programme addressing individual users of solar energy in their homes



Effective cooperation with the banking sector



Possibility of simultaneous co-financing from other sources



Comprehensive program preparation

CHALLENGES



Longer-term nature of savings discourages investments



Lack of coordination of RES policy and stable regulation

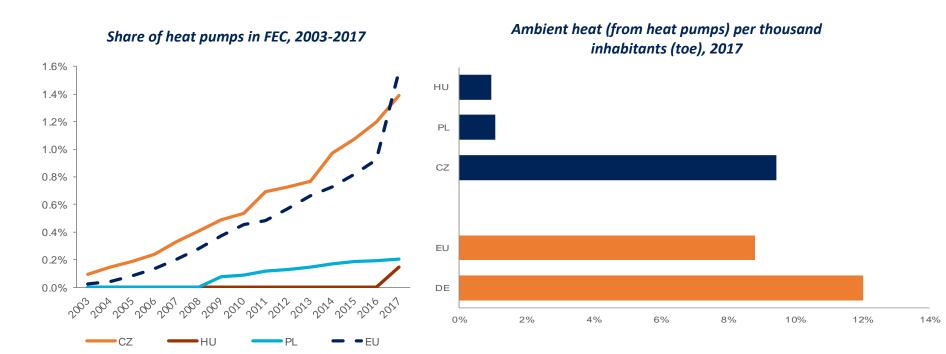


Relatively high installation costs

Share of heat pumps in final energy consumption

INCREASE IN SHARE OF HEAT PUMPS IN FINAL ENERGY CONSUMPTION (EXCL. ELECTRICITY) SINCE 2005

- In terms of the share of heat pumps, the clear leader in the CEE region is **Czech Republic.** Out of the six analyzed countries, in three the recorded share in 2017 was 0%, while in Hungary and Poland it amounted to, respectively, 0.1% and 0.2%.
- Czech Republic was the only country following a similar path to the EU average in introducing heat pumps since 2003. Compared to Germany, Czech Republic performs slightly worse (1.4% share compared to Germany's 1.8%).



CZECH REPUBLIC: NEW GREEN SAVINGS AND BOILER SUBSIDY





Name of the regulation: Zelená úsporám/Nová zelená úsporám 2013/Nová zelená úsporám (New Green Savings) and Kotlíková dotace

Category: funds/fiscal/financial

Timeframe: ongoing

- New Green Savings programme supports energy savings in single-family houses and apartment blocks, installation of low emission biomass-fired heat sources, efficient heat pumps and solar collectors as well as the construction according to passive energy standards.
- The main aim of **Kotlíková dotace** is to **promote the replacement of existing hand-filled solid fuel boilers** for new, low-emission automatic coal, biomass or coal-and-biomass fired boilers or heat pumps, focused in the "coal" region.
- The main beneficiers of New Green Savings are owners and builders of family and multiple-dwelling houses, while beneficiaries of Kotlíková dotace are primarily family and apartment houses owners and inhabitants of regions with heavy air pollution.
- Budget: New Green Savings up to CZ 25 bilion obtained through selling "Emission Credits"; Kotlíková dotace EUR 350
 milion received from the EU funds.
- The final provider of subsidies in both programs are regional administrations and regional contact centers of SFŽP (the
 State Environmental Fund of the Czech Republic).

CZECH REPUBLIC: NEW GREEN SAVINGS AND BOILER SUBSIDY





New Green Savings: **3.36** PJ energy savings and **384 000** t of annual CO2 savings every year.

The program did cause certain **incremental increase** in the heat pump installations in 2010 and the growing trend remained more or less the same.

Overall, between 2010-2017, **15 094** heat pumps were supported by either the first, or the second dotation program.

In 2010-2017, a total of **7869** heat pumps were subsidised from New Green Savings programme.

Between 2010-2017, **7225** heat pumps were supported from the **Kotlíková dotace** and **43 396** old polluting solid fuel heating boiler were replaced by new ones (**30%** heat pumps). Moreover, it contributed to **388 162** t/year CO2 savings and **1 813 439** GJ/year energy savings.

CZECH REPUBLIC: NEW GREEN SAVINGS AND BOILER SUBSIDY



SUCCESS FACTORS



Transparency and ease of implementation in parallel with cooperation between various participants (bureaucratic apparatus, individual recipients)



Engagement of the regional contact centers

CHALLENGES



Ineffective and complicated approval process



Low public knowledge about heat pumps









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based on a decision of the German Bundestag

THANK YOU FOR YOUR ATTENTION

aleksander.sniegocki@wise-europa.eu